

# Case study to create a Local Resilience Capability

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For more information about this document contact:

Professor Duncan Shaw
Co-Chair National Consortium for Societal Resilience [UK+]
Alliance Manchester Business School, University of Manchester
<a href="mailto:duncan.shaw-2@manchester.ac.uk">duncan.shaw-2@manchester.ac.uk</a>



#### Introduction to this document

This document brings together in an easier to read form the case study sections from the NCSR+<sup>1</sup> "Strategy and Manual to create a Local Resilience Capability". The detailed case study scenario set out across the 8 steps to create a local resilience capability is generic and designed for any resilience partnership to apply. It relates to a full spectrum of hazards and risks, as well as a range of potential initiatives to operationalise local resilience capability to deliver functions to society and priority groups. Resilience partnerships are encouraged to adapt and tailor the contents of the case study to their own context and shared local ambition on societal resilience.

<sup>1</sup> The National Consortium for Societal Resilience [UK+], abbreviated to NCSR+, is a collaboration between 62 partners involved in societal resilience. Through its local resilience partnerships alone, NCSR+ covers 98% of the population of the UK and its Crown Dependencies. NCSR+ includes key sector partners from the voluntary, business, government, and research sectors. <a href="https://www.ambs.ac.uk/ncsr">www.ambs.ac.uk/ncsr</a>



#### Step 1:

Align the people and the politics behind the ambition for Local Resilience Capability

In response to our desire to make our society more resilient, our resilience partnership has:

- Discussed the need to do even better on societal resilience
- Honestly appraised and openly debated partners' ambitions to enhance societal resilience, including resource constraints and governance complexities (e.g. in multi-tiered local government areas)
- Agreed a shared ambition and explored the commitment to operationalise societal resilience as a Local Resilience Capability
- Identified a strategic lead to drive the ambition on behalf of the partnership. The lead:
  - o has experience of community and place-based local democratic leadership
  - o can gain institutional support across the resilience partnership



- Agreed that competition between partners is not always helpful for societal resilience so cooperation and collaboration may better serve our communities
- Agreed that, to achieve the ambition, it is necessary to start small on what will be done and carefully grow the Local Resilience Capability
- Committed to holding a half-day Resilience Summit to encourage wider commitment to the ambition and explore the opportunities with communities

Our shared ambition defines Local Resilience Capability as having five modules:

Module	Description	
Local community networks	Formalised connections into existing local place-based networks	
	e.g. Parish Councils, neighbourhood wards, associations	
Community hub	Formalised physical and virtual location for information and	
	signposting to those with [needs] and offers	
Organised volunteers	Volunteers from known partners such as voluntary sector	
	organisations, businesses, higher and further education	
Spontaneous volunteers	Members of the public who wish to help during an event and do	
	not belong to a known partner	
Local essential services	Continuity of local community infrastructure (e.g. voluntary,	
	business that provides essential services)	

Our Resilience Summit has been designed and includes:

#### Aims of the Resilience Summit includes:

- engage strategic leads from across the resilience partnership in a thoughtful and consultative approach to embrace the ambition for societal resilience
- align wider partners' thinking around the agreed ambition, a shared narrative, and collective enthusiasm
- engage communities in the ambition to receive feedback and prepare them to help coproduce elements
- engage attendees in how they can actively support the ambition

#### Agenda of the Resilience Summit includes:

- contextualise societal resilience in:
  - the national endeavour and government's frameworks
  - the context of other place-based agendas (e.g. climate adaptation, cohesion, public safety) to determine the strategic and political imperative
- explain current local initiatives that enhance societal resilience
- discuss the priority of local risks and vulnerabilities that local resilience capability could begin to address
- discuss the priority of local needs and capacities to address those needs
- agree supporting actions and what can be done together

The resilience partnership is expecting to revise the ambition in the light of performance improvements from the pilot case studies it commissions. This could include growing the Local Resilience Capability to include new capabilities to address the [needs] of new priority groups and offer new ways to involve society.



#### Step 2:

Establish the team for Local Resilience Capability and assess current performance

Our Societal Resilience Working Group has been **formally constituted by the resilience partnership** and reports into the resilience partnership. The group's membership includes:

Role	Details	Person specification	
strategic champion	Name, job description, organisation	<ul> <li>Place-making executive from a relevant organisation such as local government</li> <li>Figurehead to agree strategic aims and objectives, timeframes, secure resources, describe what good looks like, lobby, unite broader representation, support conflict resolution, political leadership into broader agendas (e.g. levelling up)</li> <li>Accountable for delivery of the strategy</li> </ul>	
tactical leadership	Name, job description, organisation	<ul> <li>Community engagement professional from local government or voluntary sector</li> <li>Ensures strategic objectives are achieved</li> </ul>	



working group members	Names, job descriptions, organisations	<ul> <li>People from the following groups who can mobilise the knowledge and power for societal resilience:</li> <li>Multi-agency resilience partners (Category 1/2, utilities, welfare professionals)</li> <li>Place-shaping partners</li> <li>Representatives of priority groups and communities</li> <li>Representatives of voluntary and business sectors to bring different insights from national to hyper-local interests</li> <li>Community engagement professionals linked into local places</li> </ul>
secretariat	Name, job description, organisation	<ul> <li>Resilience partnership representative or another suitable alternative</li> <li>Guidance to ensures Local Resilience Capability integrates with resilience partnership activities and can be activated by the resilience partnership when required</li> </ul>

The **Terms of Reference** for the Societal Resilience Working Group have been approved by the resilience partnership. They include:

#### **Structure of the Terms of Reference**

- Context of local resilience and partnerships for societal resilience
- Draft ambition including aims, objectives
- **Constitution** (e.g. a commissioning body or change agent)
- Legislation, duties and good practices from local, national, international (legislation, National Resilience Standards, National Resilience Strategy, Community Resilience Development Framework, Levelling up Strategy)
- Terms and definitions for societal resilience
- Governance including reporting structure and accountability, periodic review, internal communications, measures of effectiveness
- Structure including sub-groups, liaisons
- Timescales including pace/rhythm
- Funding arrangements
- Training requirements for the Societal Resilience Working Group to fulfil its duties
- Recommend societal resilience initiatives, their delivery, collaborations, resourcing, and funding opportunities
- Risks and challenges to societal resilience
- Ongoing strategies aims, achievements, disruptions rectified, demands normalised

The Societal Resilience Working Group has **identified the requirement for instrumental collaborations** with the following partners and will prioritise these:

Type of partner	What they bring	Examples	
Partnerships that ca	Partnerships that can initially coordinate and champion Local Resilience Capability		
resilience	esilience • Expertise on wider resilience resilience partnership Executive Group.		
partnership	agendas	Working Groups on: Risk Assessment;	
	Networks of those already	Warning and Informing; Business	
	working in local resilience	Continuity Promotion; Human Aspects;	
		Voluntary and Faith Sectors	
Local government that already works on building local resilience			



Place-shaping local government and other services running wider inititatives on societal resilience Place-based leaders for place Local concerns of locations at risk Professional analysis of neighbourhoods, parishes, local, regional, and national trends Professional analysis of neighbourhoods, parishes, local, regional, and national trends Present before/during/after an incident Privated relationships with hardly-reached Providers of community groups Present before/during/after an incident Privated relationships with hardly-reached Provides capacity Provides c	lokal		
elected leaders for place   Local concerns of locations at risk	government and other services running wider initiatives on societal resilience	<ul><li>support priority groups</li><li>Access to, and knowledge of,</li></ul>	Cohesion; Safer Neighbourhoods; Health and Wellbeing; Local Economic Partnerships; Fire Safety; Environmental Health; Community Planning
senior leaders local, regional, and national trends partners that have [needs] and can connect with those in [need] and those who can provide support  Local community emergency response groups Present before/during/after an incident Provide roles Present before/during/after an incident Present Besit During Presen		<ul><li>elected leaders for place</li><li>Local concerns of locations at risk</li></ul>	Mayor); Members of Parliament; Police
Local community emergency response groups  Present before/during/after an incident  National, local, and hyper-local community groups  Local providers of critical services and its infrastructure  Pautation and low profile but can reach those in [need]  Community groups with a high profile in supporting those in [need]  Businesses that have [needs] and can provide support  Businesses that have [needs] and can provide support  Retail sector  Present before/during/after an incident  Volunteers providing capacity energing (community engages and incident)  National, local, and hyper-local community groups (PVC); Organised and uniformed youth groups (CVC); Organised woluntary Services; (CVS); national charities; faith networks; conselling services; local food banks (Interval and provides	•	Professional analysis of neighbourhoods, parishes, local, regional, and national	place-based, people-based, and executive
Local community emergency response groups  National, local, and hyper-local community groups  Local providers of critical services and its infrastructure  Data and knowledge engunity groups with a low profile but can reach those in [need]  Community groups with a high profile in supporting those in [need]  Businesse sthat have [needs] and can provide support  Retail sector  Retail sector  Specialist advisors  Local experience, legitimacy, continuity oblunteering groups (CVC); Organised and uniformed youth groups (CVC); Organised (CV		partners that have [needs] and can co	onnect with those in [need] and those who
hyper-local community groups  - Network of local experience, legitimacy, continuity - Trusted relationships with hardly-reached  Local providers of critical services and its infrastructure - Data and knowledge - Reputation and legitimacy with a low profile but can reach those in [need]  Community groups with a high profile in supporting those in [need]  Businesses that have [needs]  Businesses that have [needs] and can provide support  Business networks  Retail sector  - Connections, infrastructure - Trusted relationships with hardly-reached groups - Access to hardly-reached Utilities; Community and Voluntary Services (CVS); national charities; faith networks; counselling services; local food banks - Community groups with a low profile in society - Provides capacity  - Local lobbying, influence, and changing minds - Lobby groups; vaccine hesitancy groups; National Flood Forum; Strategic Migration Partnerships - Migration Partnerships  - Resources and local networks - Organised volunteers - Continuity Institute); Chamber of Commerce; Business Improvement Districts - Connections, infrastructure - Trusted partners  - Connections, infrastructure - Trusted partners  - Connections, infrastructure - Trusted partners  - Connections of value to Local Resilience Capability - Community volunteering groups - Organised and uniformed youth groups - Services (CVS); national charities; faith networks; counselling services; local food banks - Networks; counselling services; local food banks - Data and knowledge - Reputation and legitimacy - Provides capacity - Hyper-local charities; hardly-reached, farming, homeless, and migrant communities - Migration Partnerships - Connections partnerships - Continuity Institute); Chamber of Commerce; Business Improvement Districts - Continuity Institute); Chamber of Commerce; Business Improvement Districts - Continuity Institute); Chamber of Commerce; Business Improvement Districts - Continuity Institute); Chamber of Commerce; Business Ingrevement Districts - Continuity Institute); Chamber o	Local community emergency	continuity  Present before/during/after an	
Local providers of critical services and its infrastructure  Data and knowledge Reputation and legitimacy  Community groups with a low profile but can reach those in [need]  Community groups with a high profile in supporting those in [need]  Businesses that have [needs] and can provide support  Business networks  Retail sector  Connections, infrastructure  Access to hardly-reached groups groups  Conditities; community and Voluntary Services (CVS); national charities; faith networks; counselling services; local food banks  Hyper-local charities; hardly-reached, farming, homeless, and migrant communities  Local lobbying, influence, and changing minds  Local lobbying, influence, and changing minds  Provides capacity  Local lobbying, influence, and changing minds  National Flood Forum; Strategic Migration Partnerships  Migration Partnerships  Continuity Institute); Chamber of Commerce; Business networks (e.g. BiTC, Business Continuity Institute); Chamber of Commerce; Business Improvement Districts  Supermarkets; charity shops  Frusted partners  Specialist advisors that have information of value to Local Resilience Capability  Expert advisors  Access to hardly-reached networks groups; Services (CVS); national charities; faith networks; local food banks  Hyper-local charities; hardly-reached, farming, homeless, and migrant communities  Hyper-local charities; hardly-	hyper-local	<ul> <li>Network of local experience, legitimacy, continuity</li> <li>Trusted relationships with</li> </ul>	community volunteering groups (CVC);
with a low profile but can reach those in [need]  Community groups with a high profile in supporting those in [need]  Businesses that have [needs] and can provide support  Business networks  Organised volunteers  Provides capacity  Lobby groups; vaccine hesitancy groups; National Flood Forum; Strategic Migration Partnerships  Business networks  Organised volunteers  Business networks (e.g. BiTC, Business Continuity Institute); Chamber of Commerce; Business Improvement Districts  Retail sector  Connections, infrastructure Trusted partners  Specialist advisors that have information of value to Local Resilience Capability  Expert advisors  Farming, homeless, and migrant communities  Lobby groups; vaccine hesitancy groups; National Flood Forum; Strategic Migration Partnerships  Subsiness networks (e.g. BiTC, Business Continuity Institute); Chamber of Commerce; Business Improvement Districts  Supermarkets; charity shops  Frusted partners  Supermarkets; charity shops  Frusted partners  Organized volunteers Supermarkets; charity shops  Trusted partners  Frusted partners  Supermarkets; charity shops  Frusted partners  Organized volunteers Supermarkets; charity shops  Frusted partners  Supermarkets; charity shops	critical services and	groups  Data and knowledge	Services (CVS); national charities; faith networks; counselling services; local food
with a high profile in supporting those in [need]  Businesses that have [needs] and can provide support  Business networks  Organised volunteers  Retail sector  Period Connections, infrastructure Trusted partners  Trusted partners  National Flood Forum; Strategic Migration Partnerships  Business networks (e.g. BiTC, Business Continuity Institute); Chamber of Commerce; Business Improvement Districts  Supermarkets; charity shops  Trusted partners  Specialist advisors that have information of value to Local Resilience Capability  Expert advisors  Knowledge and networks  Directors of Public Health; consultants in	with a low profile but can reach	most in [need] in society	farming, homeless, and migrant
Business networks Organised volunteers  Organised volunteers  Business networks (e.g. BiTC, Business Continuity Institute); Chamber of Commerce; Business Improvement Districts  Retail sector  Connections, infrastructure Trusted partners  Specialist advisors that have information of value to Local Resilience Capability  Expert advisors  Knowledge and networks  Directors of Public Health; consultants in	with a high profile in supporting those	,	National Flood Forum; Strategic
Organised volunteers     Continuity Institute); Chamber of Commerce; Business Improvement Districts  Retail sector     Connections, infrastructure     Trusted partners  Specialist advisors that have information of value to Local Resilience Capability  Expert advisors     Knowledge and networks  Directors of Public Health; consultants in			
<ul> <li>Trusted partners</li> <li>Specialist advisors that have information of value to Local Resilience Capability</li> <li>Expert advisors</li> <li>Knowledge and networks</li> <li>Directors of Public Health; consultants in</li> </ul>	Business networks		Continuity Institute); Chamber of Commerce; Business Improvement
Specialist advisorsthat have information of value to Local Resilience CapabilityExpert advisors● Knowledge and networksDirectors of Public Health; consultants in	Retail sector		Supermarkets; charity shops
Expert advisors • Knowledge and networks Directors of Public Health; consultants in	Specialist advisors t	,	Resilience Capability
	•	Knowledge and networks	Directors of Public Health; consultants in



National groups supporting societal resilience	•	Knowledge and networks Learning opportunities and good practices	Communities Prepared National Group (CPNG); National Consortium for Societal Resilience [UK+] (NCSR+)
Influencers	•	Strong local voice to amplify messages to their followers	Local personalities

The Societal Resilience Working Group has **commissioned a light-touch review of societal resilience activity** using the National Resilience Standard #5 on Community Resilience (Cabinet Office, 2020) which will:

- Baseline the current performance of Local Resilience Capability by reviewing information on:
  - The community risk register to identify known risks and vulnerabilities, and existing preparedness, response, resilience (and resource gaps)
  - The contributions of partners to societal resilience, their effectiveness, and available resources (including local government, voluntary sector, etc)
  - Current/planned activities to determine executive and community alignment on societal resilience
  - Planning assumptions made on preparedness and response behaviours e.g. Flood
     Warning Service sign up
  - o Learning from recent experiences of local response and recovery; exercises and training
  - The evaluation provided in the NCSR+ baseline survey
  - o Performance against standards and frameworks
- Identify what the future Local Resilience Capability may include by considering:
  - What risks we want people to be resilient to
  - Appetite for resilience in leaders, elected members and other strategic partnerships
  - Mandates for resilience in partners' different statutory roles and legislations
  - Boundary spanning roles and the capabilities required for those roles
  - o Philosophy of what capabilities to build into a Local Resilience Capability
  - Shared objectives and desired outcomes
  - Training and skills gaps

Initial thoughts from the SRWG are that we want to support the provision the following: of training package, videos, leaflets, website, in-person mentoring, live exercise, and tabletop exercises, guidance, resources, communications, equipment for societal resilience. These provisions can cover topics such as: how to prepare your home for disruption; setting up your community resilience group; how your business can access different types of support during a disruption; voluntary sector working with resilience partnership; elected members' roles in a disruption; coordinating donations; spontaneous volunteering; cleaning up your community



#### Step 3:

### Agree the business case for Local Resilience Capability

#### Aims and objectives

By delivering our aims and objectives, our resilience partnership will improve performance on societal resilience to:

1. Prioritise support to those in society who are most in [need] in disruptions and those who maintain local business services and their infrastructure

To achieve this, Local Resilience Capability will enable our resilience partnership to:

- 2. Support society to self-determine their future resilience to disruption (self-help)
- 3. Activate those in society who can help themselves or help others
- 4. Reduce demand to prioritise resources onto those most in [need]
- 5. Reduce risk and vulnerability to disruption

Local Resilience	This will help our resilience partnership to
Capability will enable	



our resilience	
partnership to	
Prioritise support to those in society who are most in [need] during disruptions	<ol> <li>Identify the changing [needs] of different people/places using local intelligence (e.g. residents, businesses, and those most in [need])</li> <li>Challenge planning assumptions about who in society is in most [need] (e.g. likely behaviours)</li> <li>Ensure continuity of essential business services for those most in [need] (e.g. healthcare, food supply) and of local essential infrastructure (e.g. utilities, transport, communication, flood defences)</li> <li>Best deploy usual and surge capacity of volunteers, resources, specialists to those who are most in [need]</li> </ol>
Support society to self- determine their future resilience to disruption (self-help)  2. Provide information to society so they can self-help in right ways for chronic stresses and acute shocks 3. Enable representatives of society to co-produce local resilience by participating in planning, strategy, training exercising and learning, including business continuity	
Activate those in society who can help themselves or help others	<ol> <li>Increase self-reliance and self-help of priority groups</li> <li>Increase the coverage of those that help each other (with or without resilience partnership support)</li> <li>Focus strategic collaborations onto shared activity</li> <li>Improve continuity plans in priority groups</li> <li>Support and resource the provision of local mutual aid for priority groups and business continuity</li> <li>Make volunteer onsite response quicker and safer (medical help, rescue, shelter)</li> </ol>
Reduce demand to prioritise resources onto those most in [need]	<ol> <li>Increase preparedness and self-determination based on [need] (e.g. determine how to measure/quantify local resilience)</li> <li>Integrate better information about [needs] from priority groups into emergency plans</li> <li>Manage expectations of society on resilience partnership's ability to meet all their demands without their support</li> <li>Demonstrate value for money of reducing demand (e.g. the quantitative and qualitative assessment of the impact of investment in prevention and preparedness, including how has lessened the financial impact of disruption)</li> </ol>
Reduce risk and vulnerability	<ol> <li>Better understand local risk and pinpoint vulnerability from different perspectives</li> <li>Prioritise activities to reduce risk and vulnerability</li> <li>Risk assessment for safer tasking (including accountability and liability)</li> </ol>

#### **Identified high priority groups**



We have identified the location, characteristics, and partners that can connect with ten priority groups – three of which are high-priority for immediate effort based on the community risk register:

- a co-located community at risk of localised flooding (named "Flood V")
- a co-located concentration of vulnerable residents and care homes near industrial site (named "Caravan site 1")
- a dispersed collection of hardly-reached people who shared a characteristic (named "Community K")

The [needs] of these priority groups inform initial design of the Local Resilience Capability.

#### Timing and commitment

Creating a Local Resilience Capability takes time and ongoing commitment. The Societal Resilience Working Group has a clear scope of funded work to prove Local Resilience Capability in the initial year. There is also a plan to expand Local Resilience Capability in subsequent years to different parts of society and follow on funding bids will support that endeavour. Sustaining the continuing development of the Local Resilience Capability is critical longer term as circumstances evolve and the [needs] of different people/places change.



#### Step 4:

### Co-produce activities to deliver Local Resilience Capability

Following our shared ambition, our resilience partnership's **vision** for societal resilience is:

To create a Local Resilience Capability that will enhance our approach to societal resilience, so that our individuals, groups, organisations, and networks can all play a meaningful part in building the resilience of our society.

To deliver this vision, our three **aims** focus on enabling society to support those priority groups that are in [need]:

- To help priority groups self-determine their own resilience because self-determination encourages self-help and is at the core of co-production
- To enhance local preparedness for disruption of priority groups because better preparedness will lower demand, reduce diversity of [need], and pre-position support available for priority groups
- To reduce local risk and vulnerability of priority groups because reducing risk and vulnerability will allow Local Resilience Capability to focus on priority groups that are most in [need]

To deliver these aims, our **objectives** map onto the six numbered objectives stated above:



		To help priority groups to self-determine	To enhance preparedness for disruption	To reduce the risk and vulnerability of
		their own resilience	of priority groups	priority groups
1.	Determine current	Identify priority groups by mapping the	Identify priority groups by mapping the	Identify priority groups by mapping the
	performance	people, places, services, infrastructure	people, places, services, infrastructure	people, places, services, infrastructure
		that have least knowledge and strength to	that are least prepared for disruption	that are most at-risk or vulnerable to
		self-determine their own resilience to		disruption
		disruption		
2.	Determine gaps and	Accumulate feedback to determine	Accumulate feedback to determine	Accumulate feedback to determine
	where more work is	location/type of gaps in self-	location/type of gaps on preparedness of	location/type of gaps on understanding of
	required to enhance	determination of priority groups	priority groups	risks and vulnerability of priority groups
	performance			
3.	Form meaningful	Involve existing/new collaborators that	Involve existing/new collaborators that	Involve existing/new collaborators that
	collaborations to	enhance knowledge and strength of	enhance preparedness of priority groups	work to reduce risk and vulnerability of
	enhance performance	priority groups to self-determine		priority groups (e.g. partners involved in place-shaping, health, economy, parishes)
4.	Design intervention to	Design complementary activities to	Design complementary activities to	Design complementary activities to
	enhance performance	enhance knowledge and strength of	enhance the preparedness of priority	reduce risk or vulnerability of priority
		priority groups to self-determine (e.g.	groups (e.g. wider roll-outs, exercising)	groups
		information, training)		
5.	Implement	Project manage interventions and	Project manage interventions and	Project manage interventions and
	intervention to	monitor change in self-determination of	monitor change in the preparedness of	monitor change in risk or vulnerability of
	enhance performance	priority groups, gaining feedback to	priority groups, gaining feedback to	priority groups, gaining feedback to
		inform value for money arguments for	inform value for money arguments for	inform value for money arguments for
		future expansion	future expansion	future expansion
6.	Determine how local	Improve how local intelligence is acquired	Improve how local intelligence is acquired	Improve how local intelligence is acquired
	intelligence is	and used to identify changing patterns of	and used to identify preparedness of	and used to identify changes in risk and
	acquired and used to	self-determination of priority groups	priority groups	vulnerability of priority groups
	enhance performance			



Our **principles** when delivering our aims and objectives are:

Principle	Rationale
Co-design a realistic scope of work	
Can be delivered within resources	Because we wish to focus on priority groups, start one-at-a-time, and not try to focus on everybody, everywhere
Involves emergency and non-emergency partners	Because societal resilience is not only an emergency planning activity
Builds a capability that is connected to, and owned by, local society	Because co-design and local connection is central to sustainability of strategic, long-term activity
Listen to the [needs] of, and support available to, different people, places, services, infrastructure	Because the aim is to meet the [needs] of priority groups and maximise coverage
Prioritise parts of society that are most in [n	eed] or can provide support
Prioritise groups that are most in [need] (e.g. geographic, types of [need], sectoral)	Because, while whole-of-society resilience may be the ambition, whole-of-society does not focus effort consistently
Societal resilience requires partner involvement in priority groups	Because only working at arms-length will not bring about the change required
Start with the [needs] of priority groups	Because priority groups are those who are not able to self-determine their resilience, are unprepared, unaware, vulnerable, at-risk
Understand [need]	Because this is (bottom-up) what Local Resilience Capability will address
Free resilience partnerships to focus on those most in [need]	Because this is where most suffering may occur
Start simple by working on high-priority obje	ctives and priority groups
Identify one priority group where it may be easier to start	Because we wish to build some momentum, learn from that, and create spill over – and not all priority groups start from the same point with equal capacities
Roll-out learning to another priority group and continue to build iteratively	Because it is not a single creation from the outset
Focus on coverage, not size	Because Local Resilience Capability should be scaled to [need] – so not as big as it can be

Our **opportunities and risks** of providing Local Resilience Capability are:

Group Examples of opportunities		Examples of risks		
Identify type/scale/location of [need] of priority groups:				
Individuals and	Access hardly-reached communities	Unaware and uninterested		
community groups	of place and of type			
Businesses and Access new [needs] from: VCSE;		Don't see value in building		
organisations SMEs; essential business services		resilience to emergencies		
Coordinate those who	linate those who make support available to those in [need]:			
Volunteers	Organised voluntary sector,	Insufficient activity to keep		
	spontaneous offers of help,	them interested causing		
	individuals, businesses	reputational damage		



Donations managers	Financial and physical contributions	Coordination does not have
	from individuals and businesses	the desired impact
Individuals and	Integrate into resilience partnership:	Legitimised by Local
community groups	pop-up resilience groups;	Resilience Capability but
	emerging/existing resilience groups;	unwilling to support
	non-emergency community groups	coordinated effort by
Local leaders and	Neighbourhood, parish, local,	integrating into the resilience
politicians	regional	partnership
Communications	Warning/informing, outreach	
specialists		



#### Step 5:

# Develop instrumental collaborations for Local Resilience Capability

The Societal Resilience Working Group has:

- Developed instrumental collaborations, one-at-a-time based on prioritised objectives and priority groups
- Established instrumental collaborations to deliver every high-priority objective among our co-produced activities for 95% of high priority groups as determined from the community risk register
- Established collaborations that simultaneously support several objectives/priority groups, while others only support one objective/priority group
- This means that we have different collaborations to enhance societal resilience in different phases of disaster management:
  - o before a disruption (e.g. preparedness training)



- o during a disruption (e.g. capturing intelligence from the ground)
- o after a disruption (e.g. supporting the community recovery effort)
- Begun work to monitor whether collaborations are instrumental

We will nurture collaborations that are not yet instrumental, but we will quickly stop collaborations that are not delivering their expected value.

As an update on delivering the actions to develop instrumental collaborations, our Societal Resilience Working Group has:

Action	Activity to deliver the action
Identify potential	For each priority group, we have identified organisations that:
collaborators to	• Understand the priority group, can represent their perspective,
enhance the resilience	have access to them, and are trusted by them
of each priority group	Already work with the priority group to enhance their resilience
	Have statutory obligations or are subject to legislation to work
	with the priority group
	Want to collaborate with Local Resilience Capability to deliver
	their own activities with that priority group
Explore which partners	For each organisation, we have determined those that:
are best placed to form	Share our priorities for societal resilience
an instrumental	Have resources with which to collaborate
collaboration	Own community assets for societal resilience
	Have a track record of successful working to enhance societal
	resilience
	Have a track record of successful collaboration
Agree the terms of	For each collaboration, we have agreed terms based on:
collaboration based on	Overlap in the objectives we all want to achieve
working towards shared	Agreed expectations of all partners (e.g. timescales, success)
objectives for the	measures, investment)
priority group	Clear expectations of performance gains from collaborating
Monitor the delivery of	For each collaboration, we monitor delivery based on:
objectives to determine	Project plans to deliver each objective
if collaborations are	Clear criteria to manage expectations and assess value
instrumental for their	Performance monitoring data on impact on priority group
priority groups	
Prioritise collaboration	We prioritise gaps in instrumental collaborations based on:
gaps in delivering	Cost/benefit in delivering objectives
objectives and	Cost/benefit in supporting priority groups
supporting priority	
groups	



### Case study Step 6:

### Manage Local Resilience Capability

Our management system for Local Resilience Capability has been scaled to available resources. It involves the five straightforward systems of:

- Strategy and leadership
- Intelligence gathering and analysis
- Management processes
- Coordination of society through two-way communication
- Deliver support to those in [need]

More details of these systems include:

#### Strategy and leadership

Through Steps 2, 3, and 4, the Societal Resilience Working Group has:

- Strategic oversight from the resilience partnership
- A strategic champion and a tactical lead
- An approved and resourced activity plan for societal resilience

#### Intelligence gathering and analysis



Through Step 5, the Societal Resilience Working Group has:

- Partners and access to provide information to:
  - o understand unmet, emerging, and new [needs]
  - o understand levels of resilience generally and in priority groups (e.g. sign-ups, surveys, behaviour research)
  - evaluate the state of Local Resilience Capability for surge and resilience activities
- A route to respond to information requests from our resilience partnership and provide information from Local Resilience Capability

#### **Management processes**

The Societal Resilience Working Group has:

- Reporting structures and governance arrangements (e.g. accountability, liability of volunteers)
- Updated the resilience partnership's emergency management plans to activate and integrate Local Resilience Capability surge into tactical work during emergencies, for example:
  - o communications [warning/informing, outreach]
  - o volunteers [organised, spontaneous, individuals, businesses]
  - o organisational support [VCSE, businesses]
  - o involving community groups [new, existing]
  - o managing donations [financial/physical from individuals/businesses]
  - behaviours for resilience [training, exercising]
- A system to monitor and enhance Local Resilience Capability delivery (e.g. planning operations, resource management, learning from feedback from incidents/exercises/training/reviews)

#### Coordination of society through two-way communication

Through Step 5, the Societal Resilience Working Group has systems to:

- Understand and monitor the:
  - Scale and type of support available from Local Resilience Capability (i.e. supply)
  - Scale and type of [need] to be supported by Local Resilience Capability (i.e. demand)
  - Expectations, experiences, and behaviours of those in [need] and those who provide support
- Coordinate tasking to manage demand and supply
- Coordinate with the resilience partnership to make Local Resilience Capability more effective
- Support two-way communication with society (e.g. on desired behaviours, facilitating society-led action, activation, intelligence gathering, learning)

#### Deliver support to those in [need]

Through Step 7, the Societal Resilience Working Group has systems to deliver support to those in [need].



### Case study Step 7:

#### Deliver value to society through Local Resilience Capability

The Societal Resilience Working Group has:

#### Refined understanding of the priority groups and their type/scale of [needs]

The Societal Resilience Working Group has:

- Identified priority groups based on risk, vulnerability, preparedness, awareness, agency to self-determine their future resilience
- Researched their type and scale of [needs]:

Priority	Rationale for being a	Type of [needs] for Local	Scale of [needs] for Local
group	priority group	Resilience Capability	Resilience Capability
Flood V	Flood risk	<ul> <li>Prepare properties</li> </ul>	2,000 households
		Clean-up	
Caravan site	Concentration of	<ul> <li>Prepare grab bags</li> </ul>	500 medically vulnerable
1	vulnerable residents	Warning and informing	people
	and care homes near	Evacuation support	
	industrial site	Welfare	



Community K	<ul><li>Awareness raising</li><li>Information provision</li></ul>	450 socially vulnerable people

#### **Developed modules for Local Resilience Capability**

We have locally-determined and sourced the following modular responses based on expected demand and supply:

Module topic	Module materials prepared
Setting up a community hub for disruptions	Leader's guide, training package, materials
Voluntary and business sector working with	Live exercise, guidance
resilience partnership	
Spontaneous volunteering	Process, resources, website, communications
How to prepare your home for disruption	Training package, website, videos, leaflets
Setting up your community resilience group	Training package, website, videos, leaflets, in-
	person mentoring
How your organisation can access different	Training package, website, videos, leaflets
types of support during a disruption	
Elected members' roles in a disruption	Table-top exercise, video, website
Coordinating donations	Process, resources, training, communications
Cleaning up your community	Process, equipment, guidance

#### Plan to activate Local Resilience Capability before a disruption

The Societal Resilience Working Group has worked to:

- Reduce demand for support during disruptions in priority groups (e.g. engage, raise awareness)
- Create capacity to supply support (i.e. recruit and train communities/volunteers)

#### Plan to activate Local Resilience Capability during a disruption

The Societal Resilience Working Group has:

- Developed, tested, and exercised an activation protocol for each modular response to test operational plans
- Used the intelligence system (in Step 5) to understand when/what modular response should be activated by the resilience partnership



### Case study Step 8:

# Assess system feedback to continually improve the Local Resilience Capability

#### **Use system feedback to improve Local Resilience Capability:**

Our Societal Resilience Working Group has:

- Assessed its internal progress on:
  - The readiness/capacity of our resilience partnership to activate the Local Resilience Capability
  - Achieving aims/objectives
  - Success indicators from the business case including value for money
  - Effectiveness of instrumental collaborations
- Assessed external impact:
  - How effective the modular responses are to addressing [needs]
- Adjusted internal procedures and modules using learning from activations, exercises, peer review, etc
- Refined expectations of Local Resilience Capability (e.g. speed/weight of response, readiness, asks)



Assessing the external impact on priority groups is behind schedule as our methodology is under development.

Our initial method to self-assess the performance of Local Resilience Capability evaluates delivery of Steps 1-8. To illustrate our method we include one example of our approach (where assessments in the red zone indicate lower than desirable performance):

